# ENVIRONMENT MANAGEMENT (OZONE LAYER PROTECTION) REGULATIONS 2002

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<u>**PURSUANT</u>** to section 20 of the Environment Management Act 2002 I, <u>**HONOURABLE SEMISI SESOLO KOKA**</u>, Minister of Environment, acting with the consent of Cabinet, <u>**HEREBY MAKE**</u> the following Regulations –</u>

**DATED** this

day of

2002

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# (Honourable Semisi Sesolo Koka) Minister of Environment PART I PRELIMINARY

- **1. Short title** These Regulations may be cited as The Environment Management (Ozone Layer Protection) Regulations.
- 2. Interpretation (1) In these Regulations, unless the context otherwise requires –

"Act" means the Environment Management Act 2002;

"aerosol spray" and "aerosol" means any substance packed under pressure in a container with a device for releasing it directly into the atmosphere as a foam or fine spray, or a liquid or solid stream;

"bulk", in relation to any controlled substance, -

- (a) means any controlled substance that is acquired in a non-processed form, whether alone or in a mixture; and
- (b) includes any controlled substance that is acquired in a non-processed form, whether alone or in a mixture, that has been recovered, cleaned (by filtering or drying) or reclaimed (by filtering, drying, distillation or chemical treatment); but
- (c) excludes any controlled substance that is in a manufactured product;

"Carbon tetrachloride" means the substance specified in Part IV of the Schedule;

"CFC" means any substance specified in Part I or Part III of the Schedule;

"controlled substance" means any substance specified in the Schedule;

"Convention" means the Vienna Convention for the Protection of the Ozone Layer, and includes any amendments to, or substitutions of, that Convention that are, or will become, binding on the Kingdom of Tonga from time to time. as specified in the Schedule to the Act;

"export" and "exportation" means to take or cause to be taken out of the Kingdom;

"Halon" means any substance specified in Part II of the Schedule;

"HBFC" means any substance specified in Part VI of the Schedule;

"HCFC" means any substance specified in Part VII of the Schedule;



"import" and "importation" means to bring or cause to be brought into theKingdom;

"Methyl bromide" means the substance specified in Part VIII of the Schedule;

"Methyl chloroform" means the substance specified in Part V of the Schedule;

"Montreal Protocol" means the Montreal Protocol on Substances that Deplete the Ozone Layer and includes any amendments to, or substitutions of, that Protocol that are, or will become, binding on the Kingdom of Tonga from time to time as specified in the Schedule to the Act;

"non-complying country" means any country that is not a party to the Montreal Protocol;

"officer" means an Environment Officer, or any officer under the Customs and Excise Act;

"plastic foam" means any plastics in cellular mass which are formed with the use of any gas or volatile liquid introduced into liquid plastic to make bubbles;

"sale" means every method of disposition for valuable consideration (including barter), and includes –

- (a) the disposition to an agent for sale on consignment;
- (b) offering for sale or attempting to sell, or receiving or having in possession for sale, or exposing for sale, or sending or delivering for sale, or causing or permitting any of these things to be done;
- (c) disposal by way of lottery, raffle or game of chance –

and "sell" and "sold" shall have corresponding meanings.

"solvent" means any aqueous or organic product designed to clean a component or assembly by dissolving the contaminants present on its surface.

(2) Words used in these Regulations shall have the same meaning as is given to them under the Act or in the Montreal Protocol, unless a contrary intention appears.

# PART II PROHIBITIONS RELATING TO CONTROLLED SUBSTANCES

**3.** Prohibitions on Importation -(1) The importation into the Kingdom of Tonga of any



controlled substance specified in Parts III and VI of the Schedule is prohibited.

- (2) Subject to regulation 5, the importation into the Kingdom of Tonga of the following is prohibited
  - (a) any bulk CFC, halons, carbon tetrachloride and methyl chloroform whether alone or in a mixture;
  - (b) any bulk methyl bromide whether alone or in a mixture,; and
  - (c) any bulk HCFCs, whether alone or in a mixture.
- **4. Prohibitions on the Importation of Certain Goods** (1) Subject to regulation 5, the importation into the Kingdom of Tonga of the following goods is prohibited -
  - (a) any aerosol spray that contains any controlled substance, other than methyl bromide;
  - (b) any plastic foam, or any goods that contain plastic foam, that is or are manufactured using any CFC, halon, carbon tetrachloride or methyl chloroform (including any extruded polystyrene foam, polystyrene boardstock and any thermoformed plastic packaging such as supermarket meat/produce trays, egg cartons, fast-food containers, disposable plates and cups, horticultural packaging trays and packaging netting);
  - (c) any dry-cleaning machine that contains or is designed to use any controlled substance as a solvent;
  - (d) any fire extinguisher that contains any controlled substance; and
  - (e) any dehumidifiers, refrigerators, freezers, air-conditioners, supermarket display cases, heat pumps and water coolers that contain any CFCs or halons.

PROVIDED THAT the Minister may, with the consent of Cabinet, permit the importation of motor vehicles fitted with air conditioners containing any CFCs if the vehicle is imported into the Kingdom of Tonga before 1 January 2005 and if such other conditions as are determined by the Minister or Cabinet are met.

- (2) The importation into the Kingdom of Tonga from a non-complying country, of any of the following goods containing any controlled substance (other than any HCFCs or methyl bromide.) is prohibited
  - (a) Refrigerators and freezers;

- (b) Dehumidifiers and domestic and commercial refrigeration, air conditioning and heat pump equipment;
- (c) Air conditioning and heat pump units;
- (d) Automobile and truck air conditioning units (whether incorporated in vehicles or not);
- (e) Ice machines and water coolers;
- (f) Aerosol products (other than medical aerosols);
- (g) Portable fire extinguishers;
- (h) Insulation boards, panels and pipe covers; and
- (i) Pre-polymers (a reactive mixture of isocyanate and polyoll to which chlorofluorocarbons are added to make rigid plastic foams).
- 5. Exemptions in relation to imports -(1) The following exemptions may be given in relation to imports referred to in regulation 3(1), in accordance with a permit issued under Part III as follows -
  - (a) a Quarantine and Pre-shipment Permit in relation to methyl bromide;
  - (b) a Medical Permit in relation to medical products using a controlled substance;
  - (c) a Base Year Permit.

(2) Nothing in regulation 4 shall make it unlawful for any person to –

- (a) import any controlled substance, or any goods containing any controlled substance, that is or are used only as packaging, or part of the packaging, of any other imported goods; or
- (b) import any goods that are personal or household effects, and in respect of which an officer is satisfied that they are not intended for any other person, or for gift, sale or exchange.

**6.** Prohibitions on Exportation -(1) The exportation from the Kingdom of Tonga of any bulk CFC, halons, carbon tetrachloride, methyl chloroform, HCFCs or HBFCs to a non-complying country is prohibited.

(2) Any person who exports any bulk controlled substance shall, within 14 days after the

exportation, notify the Minister in writing and shall give particulars of the substance exported, the date and amount of the export, and its destination.

**7. Prohibitions on Manufacture** – The manufacture within the Kingdom of Tonga of the following substances or goods is prohibited –

- (a) any controlled substance;
- (b) any aerosol spray that contains any controlled substance other than methyl bromide;
- (c) any plastic foam, or any goods that contain plastic foam, that is or are manufactured using any CFC or halon (including any of the goods referred to in regulation 4(1)(b));
- (d) any dry-cleaning machine that contains or is designed to use any controlled substance as a solvent; and
- (e) any fire extinguisher that contains any controlled substance.

**8.** Prohibitions on Sales – Subject to regulation 9, the sale in the Kingdom of Tonga of the following goods is prohibited –

- (a) any goods specified in regulation 7 (a) (d) (inclusive); and
- (b) any fire extinguisher that contains any CFC, halons, carbon tetrachloride, methyl chloroform, HCFCs or HBFCs.

**9. Exemptions in relation to sales** – Nothing in regulation 8 shall make it unlawful for any person to sell –

- (a) any second hand goods; or
- (b) any goods in respect of which an exemption granted under Part III of these Regulations applies.

## PART III PERMITS

- **10. General Principles to be applied in relation to permits** When considering the grant of a permit under this Part, the Minister shall have regard to the following
  - (a) the obligations of the Kingdom of Tonga under the Convention and the Montreal Protocol;

- (b) the need to phase out ozone depleting substances, except for essential uses;
- (c) whether any alternative products are available to be used instead of the ozone depleting substance; and
- (d) any requirement that may be imposed in relation to the use of any ozone depleting substance so as to minimise its effect on the ozone layer.

# 11. Quarantine and pre-shipment permits – (1) In this regulation –

- (a) "quarantine applications" mean any treatments to prevent the introduction, establishment or spread of quarantine pests (including diseases), or to ensure their official control; and
- (b) "pre-shipment applications" mean any treatments applied directly preceding and in relation to export, to meet the phytosanitary or sanitary requirements of the importing country, or the existing phytosanitary or sanitary requirements of the exporting country.

(2) The Minister may grant a permit under this regulation in relation to the importation of methyl bromide where he is satisfied, after consulting the Minister for Agriculture and Forestry, that it is to be used for legitimate quarantine or pre-shipment applications.

**12. Medical permits** – The Minister may grant a permit under this regulation in relation to the importation of any product containing a controlled substance, where he is satisfied, after consulting the Minister for Health, that it has a medical application relating to the protection of life or health.

13. Base year permits -(1) Any permit granted under this regulation may -

- (a) where the permit is to relate to CFC, halons, carbon tetrachloride, methyl chloroform, HBFCs or methyl bromide, be issued only to a person who, in the Kingdom of Tonga, consumed the relevant controlled substance in either the calendar year 2002 or the calendar year 2003; or
- (b) where the permit is to relate to any HCFC, be issued to any person whose activities will not contravene the Montreal Protocol or any provision of these Regulations; and
- (c) require the reduction of the consumption of the relevant controlled substance in accordance with the timetable applying to that controlled substance under the Montreal Protocol (taking into account the application of Article 5 relating to developing countries); and
- (d) cease to apply on 1 January 2005, or such earlier date as is specified in the

## permit or by reason of regulation 14(g) or (h).

(2) Subject to sub-regulation (1), the Minister may grant a permit under this regulation permitting the importation and consumption of a controlled substance, if he is satisfied, after consulting the Director, that the Kingdom of Tonga will not be thereby in breach of its obligations under the Convention or the Montreal Protocol.

**14. General provisions in relation to permits** – The following requirements shall apply to all permits issued under this Part –

- (a) an application shall be made to the Director on any form approved from time to time by the Director, or otherwise in accordance with any requirement of the Director;
- (b) the applicant shall provide any information, or further information, required by the Director;
- (c) the application shall be accompanied by a fee of \$200, and such additional fees as may be determined from time to time by the Minister, except in relation to an application made by any Department or agency of Government, which shall be exempt from fees;
- (d) a permit may not be transferred;
- (e) the permit holder shall submit a report to the Director by the 30<sup>th</sup> January of each year specifying the amount of any controlled substance imported or consumed in the previous year, the uses to which the controlled substance was put, and any other matter that the Minster may from time to time require to be included in the report;
- (f) any permit shall be subject to such conditions as may be imposed by the Minister, including any condition requiring compliance with any approval, permission, licence or accreditation available in another country relating to any controlled substance, any equipment used in relation to a controlled substance, or the manner in which a controlled substance may be used;
- (g) the Minister may revoke any permit if he is satisfied that the permit holder
  - (i) has been convicted of any offence against these Regulations or any other offence involving ozone depleting substances; or
  - (ii) provided any false or misleading information in relation to the application for the permit;
- (h) subject to regulation 13(1), shall be valid for 12 months from the date of



its issue, and may be renewed for periods not exceeding 12 months; and

(i) all imports made under any permit shall be subject to the Customs and Excise Act.

**15. Goods for which no permit may apply** – No permit issued under this Part shall operate to allow the importation of the following –

- (a) any dry-cleaning machine which contains or is designed to use any bulk controlled substance as a solvent;
- (b) any goods specified in regulation 4(2) imported from any non-complying country; and
- (c) any aerosol or fire extinguisher prohibited by these Regulations, except where its use is necessary for human health.

# PART IV ENFORCEMENT AND OFFENCES

16. Seizure of substances and goods -(1) Any officer, in the course of exercising a power under the Environment Management Act or the Customs and Excise Act, may seize any controlled substance, any goods containing any controlled substance or any equipment using or use in connection with any controlled substance, which he reasonable suspects is the subject of a breach of any prohibition under these Regulations.

(2) Any controlled substance, goods or equipment seized under this regulation -

- (a) shall be stored at a place, and in a manner, in accordance with a direction given by the Director; and
- (b) may be retained until such time as the Director has been satisfied by its owner, or the person from whom it has been seized, that it is not or has not been the subject of any breach of a prohibition under these Regulations.

(3) Where it is agreed by the owner of the controlled substance, goods or equipment that they are in breach of a prohibition under these Regulations, or where the owner has not satisfied the Director under sub-regulation (2) within 6 months from the date of seizure, the controlled substance, goods or equipment may be disposed of or destroyed in a manner directed by the Director.

**17. Forfeiture of seized substances and goods** – Where any person is convicted of an offence against these Regulations, the court may order that any controlled substance, goods or equipment in relation to which the offence was committed, shall be forfeited to the State, to be disposed of in a manner determined by the Director.

**18.** Call-up of substances or goods – The Minister may, from time to time, issue a public notice requiring that any controlled substance, any goods containing any controlled substance or any equipment using or used in connection with any controlled substance –

- (a) be stored or handled in accordance with any direction that he gives;
- (b) be delivered at a designated time to a designated place for storage or disposal;
- (c) be otherwise disposed of or destroyed in accordance with any direction that he gives.

19. Offences and penalties -(1) Any person who -

- (a) does any act in contravention of any prohibition under these Regulations;
- (b) aids or abets any person in contravening any prohibition under these Regulations; or
- (c) conspires with any person to do any act in contravention of any prohibition under these Regulations –

commits an offence, and shall be liable upon conviction to a fine not exceeding \$20,000, or to imprisonment for a term not exceeding 6 months, or both.

(2) Any person who fails to comply with –

- (a) any condition of a permit issued under Part III; or
- (b) a notice given by the Minister under regulation 18 -

commits an offence, and shall be liable upon conviction to a fine not exceeding \$10,000, or to imprisonment for a term not exceeding 1 month, or both.

(3) "No person may, in the course of installing, operating, servicing dismantling or otherwise handling any equipment used in relation to any controlled substance, wilfully or negligently permit any controlled substance to be discharged into the atmosphere."

## SCHEDULE

Reg. 2

#### CONTROLLED SUBSTANCES

#### PART I CFCs (CHLOROFLUOROCARBONS)

$\begin{array}{c} Chemical \ Formula \\ CFCl_3 \\ CF_2Cl_2 \\ C_2F_3Cl_3 \\ C_2F_4Cl_2 \\ C_3F_5Cl \end{array}$	Substance CFC-11 CFC-12 CFC-113 CFC-114 CFC-115	<i>Ozone Depleting Potential*</i> 1.0 1.0 0.8 1.0 0.6
	PART II HALONS	
Chemical Formula CF <sub>2</sub> BrCl CF <sub>3</sub> Br C <sub>2</sub> F <sub>4</sub> Br <sub>2</sub>	Substance Halon 1211 Halon 1301 Halon 2402	Ozone Depleting Potential* 3.0 10.0 6.0

#### PART III OTHER CFCS (CHLOROFLUOROCARBONS)

Chemical Formula	Substance	Ozone Depleting Potential*
CF <sub>3</sub> C1	CFC-13	1.0
$C_2FC1_5$	CFC-111	1.0
$C_2F_21_4$	CFC-112	1.0
$C_3FC1_7$	CFC-211	1.0
$C_{3}F_{2}C1_{6}$	CFC-212	1.0
$C_{3}F_{3}C1_{5}$	CFC-213	1.0
$C_3F_4C1_4$	CFC-214	1.0
$C_{3}F_{5}C1_{3}$	CFC-215	1.0
$C_3F_6C1_2$	CFC-216	1.0
$C_3F_7C1$	CFC-217	1.0

#### PART IV CARBON TETRACHLORIDE

Chemical Formula CCl<sub>4</sub> *Substance* Carbon tetrachloride

# PART V

#### METHYL CHLOROFORM

Chemical Formula C<sub>2</sub>H<sub>3</sub>Cl<sub>3</sub> Substance 1,1,1-trichloroethane Ozone Depleting Potential\* 0.1

Ozone Depleting Potential\*

1.1

This formula does not refer to 1,1,2-trichloroethane.

#### PART VI

## HBFCS (HYDROBROMOFLUOROCARBONS)

Chemical Formula	Substance	Number of isomers	Ozone-Depleting Potential*
CHFBr <sub>2</sub>		1	1.00
CHF <sub>2</sub> Br	(HBFC-22B1)	1	0.74

CH <sub>2</sub> FBr	1	0.73
$C_2$ HFBr <sub>4</sub>	2	0.3-0.8
$C_2HF_2Br_3$	3	0.5-1.8
$C_2HF_2BI_3$ $C_2HF_3Br_2$		0.4-1.6
$C_2HF_4Br$	3 2	0.7-1.2
$C_2Hr_4Br_3$	3	0.1-1.1
$C_2H_2F_1BI_3$ $C_2H_2F_2Br_2$	4	0.2-1.5
$C_2H_2F_3Br$		0.2-1.5
	3 3 3	0.1-1.7
$C_2H_3FBr_2$	2 2	0.1-1.7
$C_2H_3F_2Br$		
C <sub>2</sub> H <sub>4</sub> FBr	2 5	0.07-0.1
C <sub>3</sub> HFBr <sub>6</sub>		0.3-1.5
C <sub>3</sub> HF <sub>2</sub> Br <sub>5</sub>	9	0.2-1.9
C <sub>3</sub> HF <sub>3</sub> Br <sub>4</sub>	12	0.3-1.8
$C_3HF_4Br_3$	12	0.5-2.2
C <sub>3</sub> HF <sub>5</sub> Br <sub>2</sub>	9	0.9-2.0
C <sub>3</sub> HF <sub>6</sub> Br	5	0.7-3.3
$C_3H_2FBr_5$	9	0.1-1.9
$C_3H_2F_2Br_4$	16	0.2-2.1
$C_3H_2F_3Br_3$	18	0.2-5.6
$C_3H_2F_4Br_2$	16	0.3-7.5
$C_3H_2F_5Br$	8	0.9-1.4
$C_3H_3FBr_4$	12	0.08-1.9
$C_3H_3F_2Br_3$	18	0.1-3.1
$C_3H_3F_3Br_2$	18	0.1-2.5
$C_3H_3F_4Br$	12	0.3-4.4
$C_3H_4FBr_3$	12	0.03-0.3
$C_3H_4F_2Br_2$	16	0.1-1.0
$C_3H_4F_3Br$	12	0.07-0.8
$C_3H_5FBr_2$	9	0.04-0.4
$C_3H_5F_2Br$	9	0.07-0.8
$C_3H_6FBr$	5	0.02-0.7

## PART VII

# HCFCS (HYDROCHLOROFLUOROCARBONS)

Chemical Formula	Substance	Number of isomers	Ozone-Depleting Potential*
CHFCl <sub>2</sub>	(HCFC-21)	1	0.04
CHF <sub>2</sub> Cl	(HCFC-22)	1	0.055
CH <sub>2</sub> FCl	(HCFC-31)	1	0.02
$C_2 HFCl_4$	(HCFC-121)	2	0.01-0.04
$C_2HF_2Cl_3$	(HCFC-122)	3	0.02-0.08
$C_2HF_3Cl_2$	(HCFC-123)	3	0.02-0.06
CHCl <sub>2</sub> CF <sub>3</sub>	(HCFC-123)	-	0.02
$C_2HF_4Cl$	(HCFC-124)	2	0.02-0.04
CHFClCF <sub>3</sub>	(HCFC-124)	-	0.022
$C_2H_2FCl_3$	(HCFC-131)	3	0.007-0.05
$C_2H_2F_2Cl_2$	(HCFC-132)	4	0.008-0.05
$C_2H_2F_3Cl$	(HCFC-133)	3	0.02-0.06
$C_2H_3FCl_2$	(HCFC-141)	3	0.005-0.07
CH <sub>3</sub> CFCl <sub>2</sub>	(HCFC-141b)	-	0.11
$C_2H_3F_2Cl$	(HCFC-142)	3	0.008-0.07
CH <sub>3</sub> CF <sub>2</sub> Cl	(HCFC-142b)	-	0.065

C <sub>2</sub> H <sub>4</sub> FCl	(HCFC-151)	2	0.003-0.005
C <sub>3</sub> HFCl <sub>6</sub>	(HCFC-221)	5	0.015-0.07
$C_3HF_2Cl_5$	(HCFC-222)	9	0.01-0.09
$C_3HF_3Cl_4$	(HCFC-223)	12	0.01-0.08
$C_3HF_4Cl_3$	(HCFC-224)	12	0.01-0.09
$C_3HF_5Cl_2$	(HCFC-225)	9	0.02-0.07
CF <sub>3</sub> CF <sub>2</sub> CHCl <sub>2</sub>	(HCFC-225ca)	-	0.025
CF <sub>2</sub> ClCF <sub>2</sub> CHClF	(HCFC-225cb)	-	0.033
C <sub>3</sub> HF <sub>6</sub> Cl	(HCFC-226)	5	0.02-0.10
$C_3H_2FCl_5$	(HCFC-231)	9	0.05-0.09
$C_3H_2F_2Cl_4$	(HCFC-232)	16	0.008-0.10
$C_3H_2F_3Cl_3$	(HCFC-233)	18	0.007-0.23
$C_3H_2F_4Cl_2$	(HCFC-234)	16	0.01-0.28
$C_3H_2F_5Cl$	(HCFC-235)	9	0.03-0.52
C <sub>3</sub> H <sub>3</sub> FCl <sub>4</sub>	(HCFC-241)	12	0.004-0.09
$C_3H_3F_2Cl_3$	(HCFC-242)	18	0.005-0.13
$C_3H_3F_3Cl_2$	(HCFC-243)	18	0.007-0.12
$C_3H_3F_4Cl$	(HCFC-244)	12	0.009-0.14
C <sub>3</sub> H <sub>4</sub> FCl <sub>3</sub>	(HCFC-251)	12	0.001-0.01
$C_3H_4F_2Cl_2$	(HCFC-252)	16	0.005-0.04
$C_3H_4F_3Cl$	(HCFC-253)	12	0.003-0.03
$C_3H_5FCl_2$	(HCFC-261)	9	0.002-0.02
$C_3H_5F_2Cl$	(HCFC-262)	9	0.002-0.02
C <sub>3</sub> H <sub>6</sub> FCl	(HCFC-271)	5	0.001-0.03

#### PART VIII METHYL BROMIDE

Chemical Formula	Substance	Ozone-Depleting Potential
CH <sub>3</sub> Br	(Mono) bromomethane	0.6

\* Notes

Ozone depleting potential is determined in accordance with the relevant Annexes to the Montreal Protocol Where a range of ODPs is indicated, the highest value in that range shall be used for the purposes of the Protocol. The ODPs listed as a single value have been determined from calculations based on laboratory measurements. Those listed as a range are based on estimates and are less certain. The range pertains to an isomeric group. The upper value is the estimate of the ODP of the isomer with the highest ODP, and the lower value is the estimate of the ODP of the isomer with the lowest ODP