

GROUNDWATER USE IN THE SELENGE RIVER BASIN, MONGOLIA

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Abstract: The Selenge River Basin occupies a total area of 447,000 km², of which 343,000 km² is located within Mongolia (the remainder is in Russia). The basin is characterized by an extreme continental climate, consisting of harsh, cold, dry winters and short, hot summers. Annual average temperatures are approximately -4°C and annual rainfall ranges from 220 mm to 450 mm.

The major surface water resources in the basin include Hovsgol Lake, the Selenge, Orkhon and Tuul Rivers and the basin ultimately drains into Lake Baikal in Russia. The hydrogeology of the basin is varied and consists of a combination of alluvial deposits, Cambrian and Precambrian limestones, granites, sedimentary deposits and metamorphic rocks.

The Selenge River Basin is a critical groundwater resource for Mongolia. Greater than 55% (~1.5 million) of Mongolia's population resides within the basin and, during 2003, an estimated average of 700,000 m³/day of water was abstracted from the basin's groundwater system. The basin services Mongolia's largest cities and industries (including the rapidly expanding mining sector) as well as important traditional pastoral ranges.

Recently created hydrogeological maps, coupled with topographical maps, have been used to identify both unconfined and confined groundwater resources within the basin. The total area of groundwater-bearing resources within the basin is estimated at approximately 280,000 km², and while the volume of the resource has not been quantified; average recharge into the basin has been calculated at 5.6×10^9 m³/yr. It is believed that approximately 5% of the total annual recharge volume feeding into the basin is being utilized.

However, due to the great spatial extent and irregularity of groundwater resources in the basin, coupled with the equally heterogeneous concentration of evolving landuses, some local aquifers near major centres are likely being overexploited, hence it is important to manage each sub-catchment individually within a greater overall management plan. Sustainable yields need to be determined to ensure maintenance of current groundwater levels and environmental flows for rivers, as well as providing a sustainable resource for continued utilisation. These need to be incorporated into management strategies at the international, regional and local level to ensure ongoing conservation of the resource and fair access for all stakeholders.

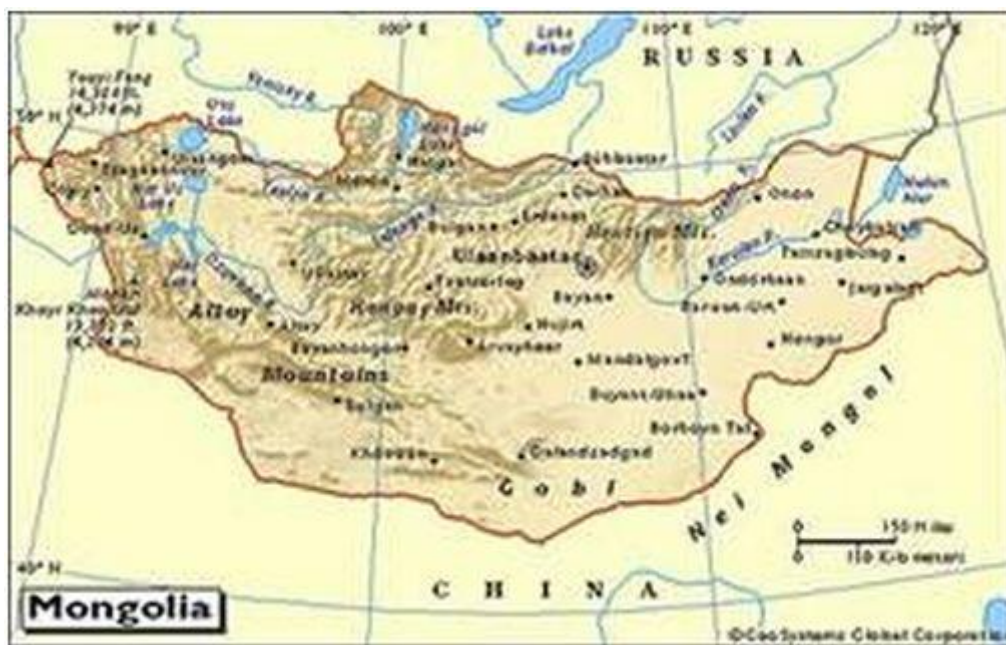
Keywords: Selenge River Basin, Groundwater Resources, Abstraction, Competing Landuses, Water Quality, Sustainable Yield, Management Plan

Introduction

General

Mongolia is a landlocked country located in north central Asia between Russia and China (refer to Figure 1).

Spatially, it is the 19th largest country in the world, occupying a total area of 1,564,000 km² (NSO, 2005). It is situated on an elevated plateau (average elevation of 1,580m) surrounded by mountain ranges. Mongolia's territory is divided into two major geographic regions: the Khangai (including the Altai and Khangai-Khenty mountain ranges) in the central and western regions; and the Gobi (including the Steppe and Gobidesert areas) in the southern and eastern regions (Figure 1).



(Geosystems Global Corporation, 2006)

Figure 1 – Map of Mongolia

Mongolia experiences a harsh, continental climate with four distinct seasons characterized by particularly dry, cold conditions in winter and hot temperatures in summer. Annual rainfall across the country is many times below the world average and is as low as 50mm in the Gobi desert and up to about 450mm in the northern regions. Furthermore, when rain does fall, it is generally intense and can cause localised flooding.

The country is divided into 22 provinces (aimags) and municipalities and its capital is Ulaanbaatar city. The current population of Mongolia is approximately 2.8 million and it contains the lowest national population density in the world (NSO, 2005). In 1990, Mongolia shifted from decades of socialist rule to a democratic government and joined the global market economy.

Land classifications

Of a total national land area of 156,400 ha, 115,500 ha (74%) are agricultural lands, 14,700 ha (9%) are forest resources and the remainder comprises cities, villages and other settlements, transportation and network land, state special use land and water resources land (NSO, 2005). Land recognised for water resources purposes constitutes just 970 ha (0.6%) of total land area.

Water resources

It is estimated that the total annual water resources available for potential use in Mongolia are 34.6 km³, of which 28.4 km³ are surface water resources and 6.2 km³ are groundwater resources (Janchivdorj, L., 2005). Of the surface water resources, there are more than 5,500 rivers, 9,600 springs, 350 mineral waters and 4,200 lakes in Mongolia (NSO, 2005).

Despite the apparent wealth of surface water resources, just 20% of total water consumption in Mongolia comes from these surface waters, with the remaining 80% recovered from groundwater sources (Janchivdorj, L., 2005).

Surface waters, which are frozen, or partially frozen, for many months each year has meant that groundwater is the primary source of water supply for major urban and industrial centres and the extensive animal husbandry sector. Additionally, many of the major river systems drain to areas outside of Mongolia, to ultimate destinations such as Lake Baikal and the Arctic Ocean in Russia, and hence much of this resource is not utilised in Mongolia.

Major River Basins

There are 58 recognised International River Basins throughout Asia (Wolf, A.T., et al., 1999) (refer to Figure 2).

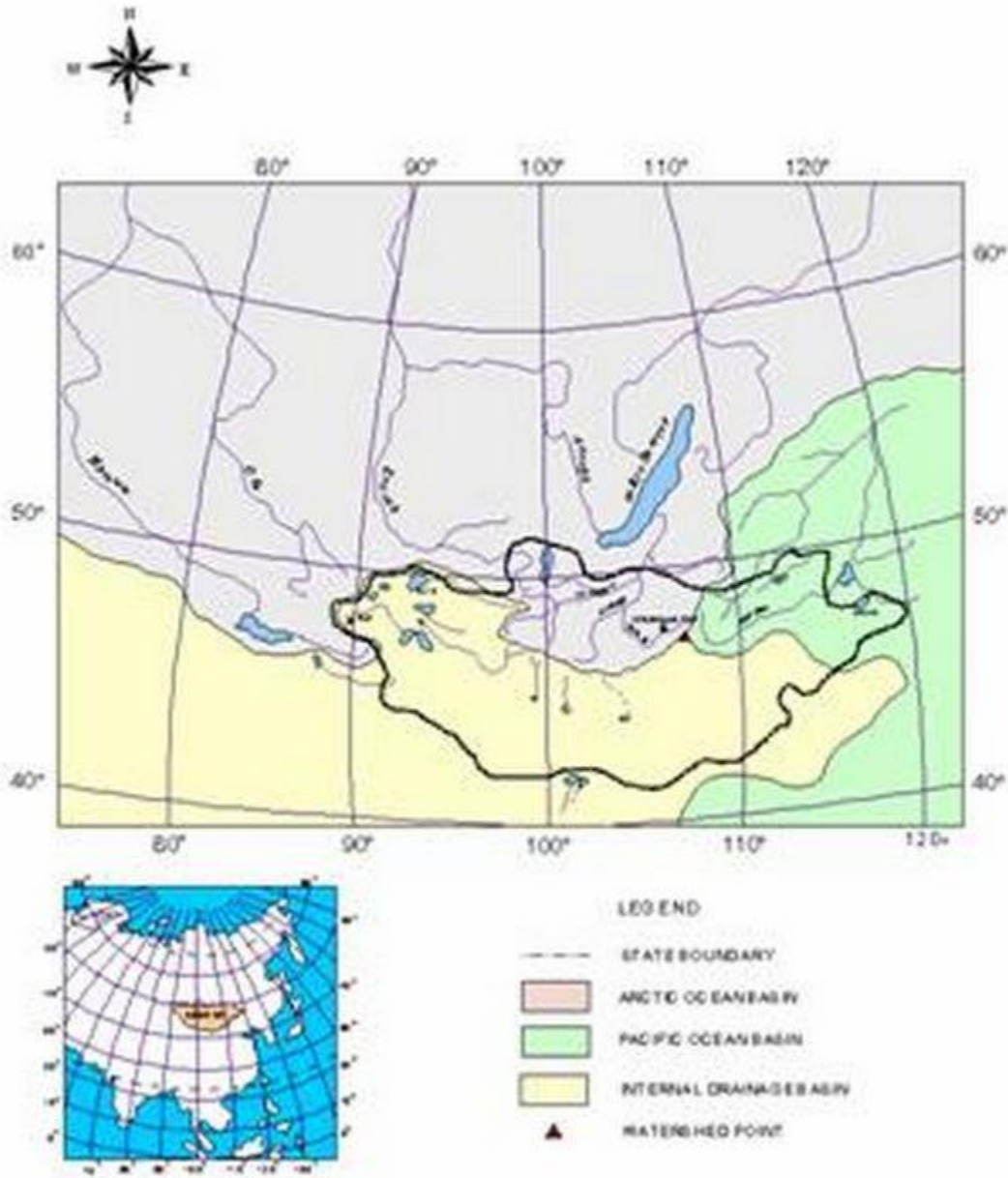


(Transboundary Freshwater Dispute Database, 2000)

Figure 2 – International River Basins in Asia

Mongolia contains three International River Basins, namely: the Northern Arctic Ocean Basin (also known as the Yenisey River Basin), the Pacific Ocean Basin (also known as the Amur River Basin) and the Central Asian Internal Drainage Basin (collectively including the Har Us Nur, Lake Ubsa Nur and Pu-Lun-To River Basins) (refer to Figure 3).

These basins all drain to different outlets. The Northern Arctic Ocean Basin is located in northern and central Mongolia and drains northward through Russia and ultimately into the Arctic Ocean. This basin has an area of 2,557,800 km², of which approximately 13% (328,000 km² (Wolf, A.T., et al., 1999) or 343,000 km² (Janchivdorj, L., 2005) lies within Mongolia. The Pacific Ocean Basin is located in eastern Mongolia and drains eastward through China, Russia, North Korea and ultimately into the Pacific Ocean. The basin has an area of 2,085,900 km², of which 190,600 km² (or ~9%) lies within Mongolia (Wolf, A.T., et al., 1999). Finally, the Central Asian Internal Drainage Basin is located in western and southern Mongolia and does not have an ocean outlet. It consists of a series of internal drainage systems within Central Asia. Har Us Nur River Basin occupies an area of 185,300 km² in Russia, Mongolia and China, of which the bulk (179,300 km²) lies in Mongolia (Wolf, A.T., et al., 1999). The Lake Ubsa-Nur occupies a total area of 62,800 km² in Mongolia and Russia, of which 76% is located in Mongolia. The Pu-Lun-To River Basin extends 89,000 km² across the countries of China, Mongolia, Russia and Kazakhstan, of which 11,100 km² (~12%) lies in Mongolia (Wolf, A.T., et al., 1999).



(Institute of Geocology, 2005)

Figure 3 – International River Basins in Mongolia

The Central Asian Internal Drainage Basin occupies the greatest area of Mongolia (68% of the national territory), however contains the smallest potential water resources of the three basins (refer to Table 1). Much of the area of this basin is occupied by the great Gobi Desert, which receives very little precipitation. However, both the Northern Arctic Ocean Basin (16.9 km³) and the Pacific Ocean Basin (13.9 km³) contain significant potential water resources.

Table 1 International River Basins in Mongolia

Basin	Area of Mongolia(%)	Water Resources (km ³)
Northern Arctic Ocean	20.5	16.9

Pacific Ocean	11.5	13.9
Central Asian Internal Drainage	68.0	3.8
TOTAL	100	34.6

(Reproduced from Janchivdorj, L., 2005)

Lying within the three International River Basins in Mongolia are six major Regional Basins. The Northern Arctic Ocean Basin contains the Selenge River Basin; the Pacific Ocean Basin contains the Kherlen and the Onon-Ulza-Khalka Basins; and the Central Asian Internal Drainage Basin contains the Great Lake, South Gobi and North Gobi Basins (refer to Table 2).

Table 2 – Regional Basins in Mongolia

WorldBasin	Regional Basin	Popn. (1000's)	Area (km ²)	Popn. Dens. (/km ²)
Northern Arctic Ocean	Selenge	1,500.9	343.2	4.4
Pacific Ocean	Kherlen	240.0	180.7	1.3
	Onon, Ulz& Khalka	100.0	150.5	0.6
Central Asian Internal Drainage	GreatLake	393.7	288.5	1.3
	South Gobi	115.5	343.5	0.3
	North Gobi	143.9	257.7	0.6
TOTAL		2,533.1*	1546.1	1.6**

* Total estimated population for 2003

** Average

(Reproduced from Janchivdorj, L., 2005)

The regional basin with the greatest population (1.5 million people or 59% of the national population) and the greatest population density (4.4 people per km²) is the Selenge River Basin. This basin supports the major urban and industrial centres, including the capital city of Ulaanbaatar, as well as the chief agricultural and mining sectors and is a critical resource for the country.

This paper will explore the important characteristics of the Selenge River Basin and assess the sustainability of current practices, before recommending future best management strategies.

Selenge River Basin

Geography

The Selenge River Basin extends across both Mongolia and Russia, from latitudes of N46° to N52° and longitudes of E97° to E109°. The basin occupies a total area of 447,000 km², of which 343,000 km² (76%) lies within central and northern Mongolia (Figure 4). (For the purposes of this paper, only the Mongolian portion of the Selenge River Basin will be considered hereon unless stated otherwise).



(Institute of Geoecology, 2005)

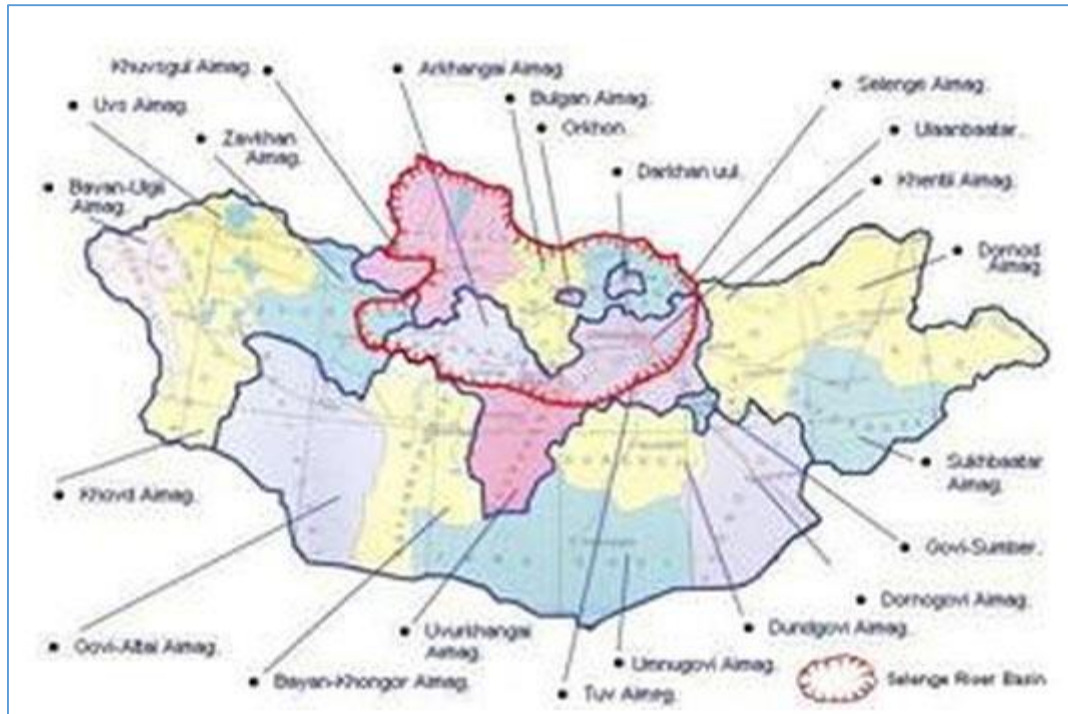
Figure 4 – Selenge River Basin, Mongolia

The basin is bound by the Russian border to the north, the Khenty Mountains in the east, the Gobi desert in the south and the Khangy Mountains in the west. The major surface water features within the basin include the Selenge, Orkhon and Tuul Rivers and Hovsgol Lake (Figure 4). The relief across the basin ranges from 600m in the major valleys to 2500m in the mountainous zones.

The basin extends across all, or part of, the aimags of Arkhangai, Bulgan, Orkhon, Khovsgol, Selenge, Darkhan Uul, Tov, Zavkhan and Uvurkhangai, as well as the municipality of Ulaanbaatar (refer to Figure 5). It contains the major population centres including Ulaanbaatar city and aimag centres such as Tsetserleg, Murun, Bulgan, Sukhbaatar, Zuunmod, Erdenet and Darkhan.

Climate

The basin is characterized by an extreme continental climate, consisting of harsh, cold, dry winters and short, hot summers. The sub-climates across the basin are more specifically described as “Humid and Cold” in the northern, western and eastern region; the central regions are largely classified as “Semi-Humid and Semi-Cold” zones, while the southern regions are “Semi-Dry and Cool” zones (Ministry of Water Economy et. al., 1986).



(Adapted from Legend Tour, 2006)

Figure 5 – Aimags of Mongolia

Although the annual average temperature in the basin ranges from approximately -7°C (in the north) to 0°C (in the south), the average yearly maximum temperature in the basin is 40°C and the average yearly minimum temperature is -53°C (Institute of Geocology, 2005). Annual rainfall ranges from approximately 220mm in the south to 450mm in the northwest.

Annual evaporation (measured from surface water bodies) in the basin ranges from less than 450mm, in the eastern, southwestern and northwestern regions, to greater than 650mm in the northern, southeastern and central western regions (Ministry of Water Economy et. al., 1986).

The average thickness of snow cover during the winter months (October to April) ranges from less than 10cm in the southern regions to greater than 20cm in the western, northern and eastern regions.

Due largely to its great distance inland, annual average air humidity in the basin ranges from less than 60% in the western and southern regions to greater than 70% in the central northern regions (Ministry of Water Economy et. al., 1986).

Landscape

The most widespread land classification in the Selenge River Basin (and much of Mongolia) is “Dry Steppe”, which is located in the central part of the basin. The “Taiga” forest region is located in the northern areas of the basin near the border with Russia, while mountainous areas (often permanently snow covered) are present in the western and southwestern regions near the Khangai mountain range. “Forest Steppe” and “Forest” areas are located in the central and northern regions while wetlands are located in the lower central and southern regions. “Desert Steppe” and “Desert” areas are located in the southern regions near the northern edge of the infamous Gobi desert (Ministry of Water Economy et. al., 1986).

Mineral resources

The area within the Selenge River Basin contains significant confirmed, and potential, mineral resources. Minerals of significance include copper, gold, coal, iron ore, quartz and rare metals. Copper is believed to have the greatest potential resource base, followed by gold.

Population

The Selenge River Basin occupies only 22% of Mongolia's total area (343,200km²), however, it contains between 55-60% of the nation's population (NSO, 2005). Within the aimags in the basin, population densities range from a minuscule 1.3 to a massive 196.6 people per square kilometre (Table 3). The high population present in the Selenge River Basin illustrates the importance of this area in sustaining national livelihoods.

Table 3 – Aimags in the Selenge River Basin

Aimags	Area (1000 km²)	Population* (1000's)	Popn. Density (/km²)
Arkhangai	55.3	94.9	1.7
Bulgan	48.7	60.8	1.3
Orkhon	0.8	78.4	98.1
Hovsgol	100.6	121.4	1.2
Selenge	41.2	100.8	2.4
Darkhan Uul	3.3	87.8	26.6
Tov	61.4	12.9	2.1
Ulaanbaatar	4.7	928.5	196.6
Zavkhan	14.7	14.3	2.3
Uvurkhangai	12.5	18.1	1.4
TOTAL	343.2	1517.9	4.4

* Population is the population of an aimag that lies within the Selenge River Basin only (i.e. does not include population in the area of aimag lying outside the basin)

Gross domestic product (GDP)

The 2004 GDP's of each of the aimags within the Selenge River Basin were as follows (measured in MNT 1 billion): Arkhangai (33), Bulgan (26), Zavhan (31), Selenge (38), Tov (40), Hovsgol (41) and Khenty(33) as well as the municipality of Ulaanbaatar (979) (NSO, 2005). The combined total of the GDP within the basin (1,221 billion MNT) constituted 68% of the nation's GDP (NSO, 2005), with the majority of this coming from Ulaanbaatar city. Much of this production came from the agricultural and industrial sectors, as outlined in the following section.

Agricultural and industrial sectors

Due largely to the Selenge River Basin's relatively favourable climatic conditions, (and more readily available water resources and pasture cover), the region contains significant industrial and livestock sectors.

In 2004, the basin contained almost 11 million head of livestock, or just under 40% of the nation's total (NSO, 2005). In the same year, Hovsgol aimag contained the most livestock of any aimag in Mongolia, and Arkhangai and Zavkhan aimags were placed 4th and 5th respectively.

Arkhangai aimag contained the greatest number of horses of any aimag (191,000 head) and Hovsgol contained the greatest number of cattle and the second most sheep and goats of any aimag.

Also in 2004, the basin produced a massive 89% of the nation's total cereal crop output (NSO, 2005). The major cereal crop-producing aimags (in tons) were Selenge (71,230), Bulgan (20,010) and Tov (17,480). In the same year, the basin produced 55% of total vegetable crops and 60% of fodder crops nationally (NSO, 2005). The major vegetable-producing aimags (in tons) were Selenge (12,680), Tov (7,130) and the municipality of Ulaanbaatar (2,850).

Although industrial statistics were difficult to obtain, sales of industrial products measured in the basin may provide an indicative spread of industrial activity. In 2004, the basin contained 55% of the nation's industrial product sales, the bulk of which were made in Ulaanbaatar (604,107 million MNT) (NSO, 2005).

Geology

The Selenge River Basin contains two major tectonic systems, namely the North Mongolian system and the Mongol-Baikal Lake system. Further classification of these two systems can be made related to varying geological and hydrogeological conditions. Within the North Mongolian system lie the Tuva-Mongolian, Tarvagatain and Buteel mountain ranges, comprising of ancient, open elevated plates. Conversely, within the same system, depression zones include the Ider, Jid and Tariat zones, which contain formations of volcanic origin. The Mongol-Baikal Lake tectonic province includes the Khangai, Khentii and Agi zones.

The two tectonic systems and their sub-zones are intersected by many vertical faults. In terms of hydrogeology, the tectonic faults provide interesting zones of activity. These deep faults often contain water and smaller faulting sections. Furthermore, the convergence points of these fault systems often contain elevated levels of groundwater, which, being closer to the surface, can then be more easily accessed for utilization.

Surface waters

The Selenge River Basin contains 18 sub-catchments, 14 of which are located in Mongolia. The major surface water resources in the basin include the Selenge, Orkhon and Tuul Rivers and Hovsgol Lake. The basin ultimately drains into Lake Baikal (the world's deepest lake) in Russia.

The average gradients for all the rivers in the basin range from 1.1 – 5.7% and surface water runoff (measured in L/sec.km²) ranges from less than 0.1 in the southern regions to greater than 10 in the northwestern regions (precipitation rates, including both rainfall and snowfall, are significantly higher in the northern regions of the basin) (Institute of Geoecology, 2005).

The quality of surface waters in the mountainous regions of the Selenge River Basin is generally very high in terms of mineral content. Mineral content in upland areas range from 100-500 mg/L, however downstream in valleys and on plains, the natural mineral concentrations can reach levels of 1500-2000 mg/L, which are unsuitable for drinking purposes (Janchivdorj, L., 2005). For example, in areas near the Gobi Desert, high mineralization and hardness of groundwaters are a major problem for water supplies for both humans and livestock.

The major chemical species (CaHCO₃, MgHCO₃, NaHCO₃, CaSO₄, MgSO₄, NaSO₄, CaCl, MgCl and NaCl) naturally present in the lakes, springs, groundwaters and rivers

vary in relative concentrations across the basin. Lakes in the southern and central regions are high in NaCl (common salt) and NaSO₄, in some cases greater than 100 kg/m³ – these areas also coincide with the high evaporation zones on the edge of the Gobidesert (Ministry of Water Economy et. al., 1986). Most of the major drainage lines contained concentrations of CaHCO₃, MgHCO₃ and NaHCO₃ greater than 0.2 kg/m³, while many of the smaller tributaries (feeding these larger systems) contained the same chemical species, but in lower concentrations (0.05 – 0.2 kg/m³) (Ministry of Water Economy et. al., 1986).

Groundwaters

The hydrogeology of the Selenge River Basin is varied and consists of a combination of alluvial deposits, Cambrian and Precambrian limestones, granites of varying ages, sedimentary deposits (including sandstones, siltstones and conglomerates) and metamorphic rocks.

There are a wide variety of deposits and rock formations distributed throughout the basin of the Selenge River which contain groundwater. Conversely, there are zones in the basin where groundwater is not present, and these include some loamy areas, hard rock plate areas, steep, rocky mountain slopes and some permafrost areas (Kartavin, B.A. & Marinov, H.A., 1976).

Unconfined groundwater is generally present in zones near where hard rock outcrops at the ground surface or lies at depths of approximately 10m below the surface and is covered by alluvial deposits. Conversely, confined groundwater is generally distributed along inter-mountain depressions.

Alluvial aquifers tend to contain groundwater at the shallowest depths. The ease of access to these resources, coupled with their often high quality, means they are widely used as sources for urban and industrial centres and for agricultural purposes. For the major cities of Ulaanbaatar, Erdenet, Darkhan, Murun, Sukhbaatar, Tsetserleg and Zuunkharaa the main water sources are the shallow alluvial deposits along the river basins.

The major chemical species in the groundwater in the basin are CaHCO₃ or MgHCO₃ in concentrations between <0.1 to 0.5 kg/m³ (Ministry of Water Economy et. al., 1986). Significant areas in the central regions contain NaHCO₃ concentrations from < 0.1 to 1.0 kg/m³. Some selected areas in the southern regions contain high concentrations (0.5 to >1 kg/m³) of CaCl, MgCl and NaCl.

The depth to the groundwater table, although largely undetermined in many regions, commonly ranges from 0-2m along the major drainage lines (rivers, streams etc) to greater than 20m. The depth to groundwater generally increases with increasing distance from the major drainage lines.

Groundwater Sub-Basins

Hydrogeological sketch maps have recently been created for Mongolia by the Institute of Geoecology and these, coupled with topographical and geological maps, have been used to identify both unconfined and confined groundwater resources within the Selenge River Basin (Jadamba, N., et al., 2003). Within Mongolia, fourteen groundwater sub-basins (closely corresponding to the 14 surface water sub-basins previously mentioned) have been identified within the basin (Figure 6).

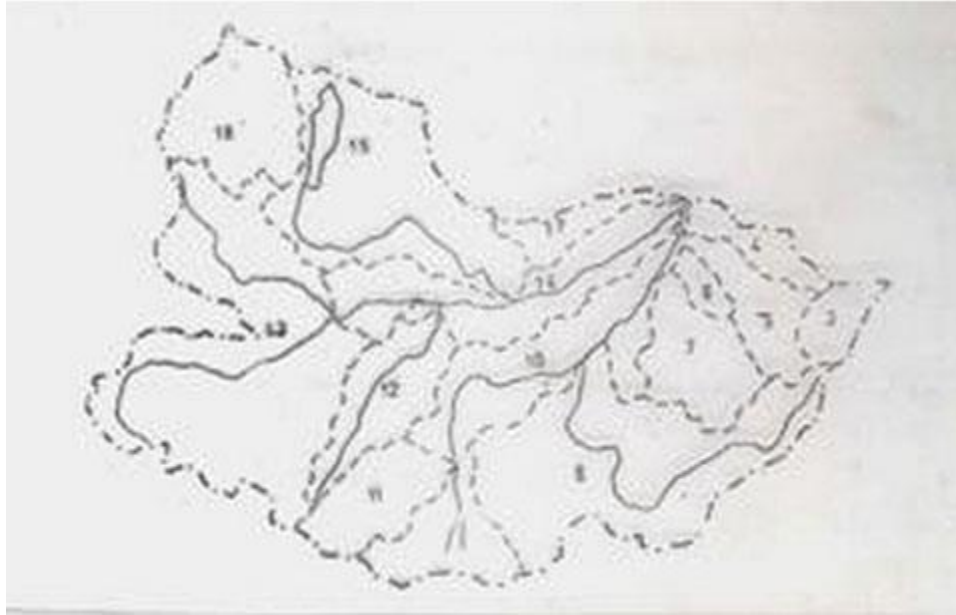


Figure 6 –Hydrogeological Sub-Basins within the Selenge River Basin

The fourteen sub-basins, as displayed in Figure 6, are Miniin (#3), Huderiin (#4), Eruugiin (#5), Shargoliin (#6), Haraagiin (#7), Tuuliin (#8), Orhonii (#10), Tamiriin (#11), Ider-Delger-Chuluutiin (#13), Hanuyn(#12), Selengiin (#14), Huvsgul-Eg-Uuriin (#15 & #16), Zelteriin (#17) and Shishkhidiin (#18) (sub-basins #1, #2, & #9 lie in Russia).

Using the recently established maps, the total area of groundwater-bearing basins in the Selenge River Basin within Mongolia is estimated at approximately 280,000 km² (Table 4). This equates to 82% of the total Selenge River Basin (343,000 km²) area containing groundwater-bearing aquifers. The largest of the sub-basins is the Ider-Delger-Chuluutiin and the smallest is the Shargoliin sub-basin (Table 4).

Table 4 – Groundwater Sub-Basins within the Selenge River Basin

Groundwater Sub-Basin	Area of Sub-Basin, km ²	Estimated Annual Recharge, 10 ⁶ m ³ /year	Corresponding Annual Aquifer Height Increase, cm
1. Minjiin(#3)	4,916	61	1.2
2. Huderiin(#4)	5,664	71	1.3
3. Eruugiin(#5)	9,791	264	2.7
4. Shargoliin(#6)	3,738	64	1.7
5. Haraagiin(#7)	12,818	343	2.7
6. Tuuliin(#8)	44,013	818	1.9

7. Orhonii(#10)	34,329	594	1.7
8. Tamiriin(#11)	11,389	290	2.5
9. Ider-Delger-Chuluutiin(#13)	56,859	885	1.6
10. Hanuyn(#12)	13,252	210	1.6
11. Selengiin(#14)	22,642	792	3.5
12. Huvsgul-Eg-Uuriin(#15 & #16)	37,201	548	1.5
13. Zelteriin(#17)	4,874	60	1.2
14. Shishkhidiin(#18)	18,338	599	3.3
TOTAL	279,824	5,599	2.0*

* Average

The total volume of each sub-basin resource has not been accurately estimated (as thicknesses of aquifers are largely unknown); however annual recharge into the basin has been estimated at $5.6 \times 10^9 \text{ m}^3/\text{yr}$ (Table4), or an annual average of 2cm increase in height across the groundwater-bearing basins (this corresponds to approximately 6% of average annual rainfall penetrating into the aquifers).

Recharge rates were estimated based on assumptions of soil permeability, rainfall, evaporation, plant uptake and other factors. The methodology for recharge estimation was adopted using a combination of the following three equations from Kudelin, B.T., 1960, depending on available data.

The first equation produced an average annual water balance for separate tributary springs using historical data.

$$X + Y_s + Y_{gr} = Y'_s + Y'_{gr} + Z \quad (1)$$

Where:

X – Precipitation

Y_s – Inflow of surface water into the basin

Y_{gr} – Inflow of ground water into the basin

Y'_s – Surface water outflow from the basin

Y'_{gr} – Groundwater outflow from the basin

Z – Evaporation

All values are average annual values taken using historical data.

The second equation is for use within a groundwater recharge area:

$$X = Y_s^1 + Y_{gr}^1 + Z \quad (2)$$

Where:

X – Precipitation within the groundwater recharge area

Y_s^1 – Surface water runoff

Y_{gr}^1 – Groundwater runoff

Z – Evaporation from the groundwater recharge area. (Estimated using the National Atlas of Mongolia, 1990).

The third equation was used to calculate groundwater discharge area:

$$Q = 1000 \frac{X^1 a F}{T} \quad (3)$$

Where:

Q – Groundwater discharge, m³/day

X^1 – Norm of precipitation for warm season (from April to November), mm/year

a – Coefficient of infiltration

F – Groundwater discharge area, km²

T – Warm season continuation, days.

The methodologies and data used (often historical data from local Aimag and Soum centres coordinated by the Mongolian Academy of Sciences) provide only rough calculations which need to be refined incorporating modern methodologies such as radioisotope or stable isotope analysis.

Utilising groundwater resources

In terms of accessing groundwater resources, a census conducted by the Ministry of Food and Agriculture during 2003 estimated a total of 40,900 wells in Mongolia (NSO, 2005). Of this total, 19,500 were engineer-constructed wells and the remaining 21,400 were simple mine wells. Additionally, there were 32,300 pasture irrigation systems, 12,800 unused wells and 1,600 tanks for livestock watering (NSO, 2005). The statistics specifically for the number of wells in the Selenge River Basin were not available, however given that the bulk of the nation's population and industry lies in this basin, it is estimated that a significant proportion of wells would be located within this basin (for example, refer to Table 9, where it is estimated that approximately 6,000 wells exist within the Selenge River Basin for pastureland purposes alone).

Additionally, many groundwater bores and wells are in desperate need of refurbishment or reconstruction. This is particularly the case in isolated pastoral areas where many dysfunctional

wells necessitate high concentration of both humans and livestock around the few reliably operating wells, leading to severe land degradation problems.

Water Resource Development

The Selenge River Basin resource is critical in sustaining current industries and developing new ones.

Traditionally, industry in Mongolia has occurred on a small scale and been chiefly centred in the capital of Ulaanbaatar. However, recent expansion of industry and strong rural-to-urban migration trends in Ulaanbaatar and other major centres, coupled with expansion of other sectors into new regions, particularly mining and tourism, have dramatically increased demands for reliable water sources.

Accessible, good quality water sources are critical factors in supporting livelihoods and facilitating the growth of all sectors. Due to the extent and severity of the winter months, surface water resources are frozen solid and inaccessible for the majority of the year. However, groundwater resources, protected from such harsh conditions, can provide year-round water supplies during such difficult conditions.

The enormity of the Selenge River Basin groundwater resources has already facilitated great development within this area. However, very little information about the water resources generally, and in particular the groundwater resources, is known for the Selenge River Basin.

Hence, there is a strong need to qualify and quantify the resources to ensure sustainable development occurs and all stakeholders have appropriate access to water resources.

During 2003, an estimated total of 700,000 m³/day of water was abstracted from the basin's groundwater system. Although there are a number of significant groundwater demand centres, Ulaanbaatar was the greatest consumer of groundwater from the basin (340,000 m³/day), followed by the major regional towns of Erdenet (165,000 m³/day) and Darkhan (140,000 m³/day), (both of which contain large mining and industrial activities as part of their demand). In addition to these major cities, other mining industries (25,000 m³/day), other Aimag centres (10,500 m³/day), Soum (sub-province) centres (12,000 m³/day) and pastoral use (6,000 m³/day) accounted for the remaining consumption.

Urban centres

Groundwater in cities is generally consumed in central water supply systems (used for potable water and heating), factories and power plants, and wells for private consumption (not connected to central water supplies). Groundwater sources typically provide all the required water demands for major urban centres (as the availability of surface water sources is highly seasonal and often inaccessible).

The major urban centres within the basin include Ulaanbaatar, Erdenet, Darkhan and the other aimag centres.

Ulaanbaatar

Ulaanbaatar is the capital city of Mongolia, with a population of approximately 930,000 inhabitants (NSO, 2005). It is the major centre for governance, commerce and industry in Mongolia. Groundwater sources in Ulaanbaatar are chiefly used for electricity and heating

generation (at two major power stations), domestic purposes, meat processing, wool cleaning and in tanneries.

Currently, an estimated 143 production wells supply Ulaanbaatar's central water supply, as well as 200 wells for factories and power plants and 320 wells for 'ger' (traditional tent-like housing) suburbs (Table 5). The 663 wells serving Ulaanbaatar abstract approximately 340,000 m³ of groundwater per day (Table 5).

Table 5 – Groundwater Consumption Statistics for Ulaanbaatar

Water User	No. of wells	Yield,1000m³/day	City Location
Upper Water Source	41	25.2	Central Area
Central Water Source	76	119	Central Area
Industrial Water Complex	18	34.8	Central Area
Meat Complex Water Source	8	13.8	Central Area
Power Plant #3	13	43.6	Central Area
Power Plant #4	12	25.2	Lower Area
Other Factories	175	52.5	Central Area
Ger Suburbs	320	25.6	Ger Suburbs
Total	663	339.7	

The single largest consumer of water in Ulaanbaatar is the Central Water Source, which supplies water for domestic and commercial purposes in the built-up central section of the city. This sector consumes 35% of the cities total water demand. Factories and power plants constitute the other major water consumers in Ulaanbaatar. Water for these sectors is chiefly abstracted from alluvial aquifers bordering the Tuul River, which flows through the city.

The greatest numbers of wells (48%) are located in the ger suburbs (for domestic use), however these are generally low yield wells (yielding only 8% of the city's total consumption). These suburbs house the majority of dwellers in Ulaanbaatar city, and the proportion of these

households is increasing as many families migrate from rural to urban areas in the hope of greater employment, education and healthcare opportunities. There are great challenges in meeting the demands of these incoming urban residents and particularly maintaining the integrity of groundwater sources in these areas as suburban development and waste disposal proceeds largely unplanned.

Effective access to, and provision of, water supplies for all Mongolians needs to be addressed to increase the national average availability to 20 litres of water per person per day. Currently, water consumption in the ‘ger’ suburbs is limited to 5-8 litres per person per day, which is 2.5-4 times less than the internationally accepted minimum of 20 litres per person per day (UNDP, 2004).

Erdenet

Erdenet city is located approximately 230km northwest of Ulaanbaatar city. Groundwater in Erdenet is chiefly used for electricity and heating generation, domestic purposes, a food processing factory, a carpet factory and copper and molybdenum mining. Erdenet city currently contains 16 production wells and 24 proposed exploration wells and consumes 55,000 m³/day for domestic and commercial purposes, whilst an additional 110,000 m³/day is consumed in mining and industrial processes.

The chief Erdenet borefield is located approximately 60km from Erdenet city near the Selenge River. Water is supplied to the city and surrounding mine by a large diameter water supply pipeline. The distance over which the water is conveyed illustrates the heavy reliance of this community on the alluvial groundwater resource of the Selenge River.

Pump tests conducted during 2005 in 16 wells in Erdenet provided information on aquifer depth, thickness, drawdown levels, yield and filtering coefficient. These results are summarised in Table 6.

Table 6 - Range of Pumping Test Results from 16 wells in Erdenet

Depth, m	Water Table, m	Thickness, m	Draw Down, m	Yield, L/sec	FilterCoeff. m/day
41.0 – 44.5	0.27 – 2.17	31.8 – 42.1	0.67 – 27	99 – 144.7	114.8 – 398.6

The pumping test results demonstrate that the groundwater table in the alluvial aquifers is very close to the surface and the aquifer thickness is moderate. Yield measurements were generally high, however drawdowns varied greatly and were potentially significant.

Table 7 provides a further example of the reliance of major water consumers (in this case the Erdenet Heat Power Plant (HPP)) on groundwater resources. The table demonstrates that surface water resources provide just 0.3% of the water demand for the heat power plant which services Erdenet city.

Table 7 – Surface and Groundwater Consumption at the Erdenet Heat Power Plant (HPP)

Water Source	Tech. Requirements	HPP Buildings	City & Indust.	Total
Surface Water	7	-	-	7
Off-site G. water	245	8	2000	2252
On-site G. water	53	-	-	53
Total	305	8	2000	2312

All figures in m³/hr

Darkhan

Darkhan city is located approximately 170km north of Ulaanbaatar city. Darkhan utilises approximately 140,000 m³/day of groundwater resources for the purposes of electricity and heating generation, domestic use and supply to iron, cement and ceramics factories. Darkhan city contains 18 production wells with a total yield of 726 L/sec.

Like Erdenet, the bulk of Darkhan's water supplies come from groundwater sources along a major drainage line. The Orkhon River flows to the north of Darkhan city and the bulk of groundwater is sourced from the river's shallow alluvial aquifers.

Other Urban Centres

Other aimag centres in the Selenge River Basin, including Tsetserleg, Bulgan, Sukhbaatar, Zuunmod and Hutul consume a combined total of approximately 10,500 m³/day.

Like the three major urban centres, the aquifers chiefly utilized as water sources for the other Aimag centres are also alluvial deposits. Based on calculated recharge rates for local aquifers in five aimag centres, it is estimated that approximately 1/3 of the total available sustainable local groundwater yield is currently being utilized. However, the percentage of the available local sustainable yield being consumed at individual aimagcentres ranges from 20% (at Tsetserleg) to 44% (at Zuunmod) (refer to Table 8).

Table 8 – Hydrogeological Data from Aimag Centres

Aimag Centre	No. Well	Est. Sust. Yield, m ³ /day	Current Use, m ³ /day	Yield of wells, L/s	Main Basin*
Tsetserleg	24	10,080	2,000	1-31	AD
Bulgan	18	4,910	1,720	1-13	PS
Murun	28	6,600	2,300	1-33	AD
Sukhbaatar	15	7,480	2,850	0.9-40	AD

Zuunmod	13	3,700	1,640	0.7-18	AD
TOTAL	98	32,770	10,510	0.7-40	

*AD = Alluvial Deposit/Schist, PS = Permian Sandstone

In addition to the Aimag centres, there are 93 Soum centres within the basin utilising approximately 12,000 m³/day of groundwater resources. A study on domestic water supplies, conducted in 2004 by the Institute of Geoecology, showed that for all Soum centres about 65% of well yields were used during winter, while 15% were used in summer, with the remainder used in shoulder periods. High winter yields of groundwater resulted from inaccessibility to frozen surface waters during this period.

Grazing Lands

As with many areas within Mongolia, the grazing of livestock is a major industry within the Selenge River Basin. The grazing of livestock has traditionally been the livelihood of nomadic herders for centuries and this form of industry still forms a major part of the modern economy.

The quantities of groundwater consumed by nomadic herders and their livestock at watering points are difficult to quantify. The Mongolian central government, in conjunction with the Aimag and Soum governments, endeavours to record these figures, however there are limited records available and hence estimates are potentially inaccurate.

A survey conducted by the Institute of Geoecology identified a total of 5,790 wells within the pasture land territory of the Selenge River Basin (Table 9). There are three major categories of pastureland wells, namely Deep Wells, Shallow Tubular Wells and Shaft Wells.

Table 9 – Wells in pasture lands of the Selenge River Basin

Aimag	Deep Wells		Shallow Tubular Wells		Shaft Wells	
	No.	Specific Yield, L/s	No.	Specific Yield, L/s	No.	Specific Yield, L/s
Bulgan	327	0.1-13	243	0-22	304	0-5
Khovsgol	364	0-14	365	0-5	23	0.1-1
Selenge	363	1-30	254	0.1-3	118	0-1
Tov	573	0.8-40	165	0-4	854	0-5
Arkhangay	455	0-13	730	0-1	652	0-1
TOTAL	2082	0-40	1757	0-22	1951	0-5

The majority of wells are within Arkhangay (1,837) and Tov (1,592) Aimag. The yield of the pastureland wells range from 0 (not operational) to a maximum of 40 L/sec. The deep wells yielded the greatest volumes of water, while the shaft wells yielded the least. Pastureland bores, often located away from drainage lines, tend to necessitate access to deeper aquifers. This is demonstrated by only 30% of pastureland bores being of the “Shallow Tubular” variety.

Many of the pastureland bores are believed to be non-operational, due to a combination of lack of ownership, neglect and poor maintenance over many years. There is a great need to repair dysfunctional bores or drill new bores as livestock ranges are limited by the availability of freshwater supplies. This, in turn, leads to severe overgrazing of areas near watering points and under utilisation of areas isolated from reliable watering points.

Croplands

Although cropland production in Mongolia is limited, the Selenge River Basin is the chief region for this form of agriculture.

Irrigation waters for vegetable and fodder crops, where required, are sourced from local surface waters and groundwaters during the summer months. In the greater context, abstraction for these purposes is minimal compared to all of the other sectors. However, this sector may expand in the future as demand for locally grown vegetable and grain products increases.

Mining

Many of the major mining industries in Mongolia are situated within the Selenge River Basin (the Gobi desert is the other major mining centre outside the basin). Large, well-established mining operations are located in places such as Erdenet, where the industry sustains many local livelihoods, while many smaller mining activities (including illegal mining activities) are being undertaken, particularly in stream and river beds. Mining industries consume water chiefly for the washing of deposits but also for domestic purposes to supply basic heating and potable water needs of seasonal mining workers.

Mining operations have markedly increased since the creation of a market-based economy, with many international and national companies now holding interests in Mongolia.

Traditionally, private mining entities have been reluctant to share technical information about their operations, hence details about groundwater abstraction is limited and may be underestimated.

There is much anecdotal evidence of mining operations desiccating surface waters through diversion of river flows and polluting downstream waters with contaminants. Recently, there has been growing public awareness of the negative effects of irresponsible activities on local environments and stakeholders and this has spurred the establishment of community groups to speak out about sometimes dubious activities.

Tourism

Tourism is a growing industry in Mongolia. Since the country abandoned its socialist economic structure in 1990, Mongolia's popularity as a tourist destination has been slowly increasing.

Tourism in Mongolia is highly seasonal, with peak periods occurring between June and September (the mild summer months). Tourism consists of both international visitors and domestic travellers.

Lake Hovsgol, in the Hovsgol aimag in the north of the country, is Mongolia's number one tourist attraction outside Ulaanbaatar. In addition to the continuing growth of many of the other sectors in the Selenge River Basin, tourism is an expanding industry, particularly on the western side of Lake Hovsgol, and in national parks and other recreational areas around Ulaanbaatar.

Tourist camps utilise wells, streams or springs to supply water and must manage wastewater and solid wastes.

Potential threats to groundwater sources

In addition to providing the major water source for urban centres, nomadic herders and their livestock, croplands, mining and tourism in the Selenge River Basin, groundwater (and surface water) resources also sustain important flora and fauna in the region. The integrity of the groundwater resources is critical in providing reliable, safe supplies for human utilization and maintaining the function of natural ecosystems.

In addition to managing the sustainable yield of such resources, there are also many pollution threats which can potentially jeopardise groundwater systems. Anthropogenic sources of water pollution in the basin include:

1. effluent discharged from wastewater treatment plants;
2. gold-mining activities (both legal and illegal), particularly in lower catchment areas;
3. other mining activities, including copper mining and associated tailings dams and dust mobilization;
4. the leaching of solid wastes from disposal areas;
5. agricultural runoff from animal husbandry and croplands; and
6. thermal pollution via discharge water from thermal power plants.

Wastewater discharges

There are over 80 wastewater treatment plants in the Selenge River Basin. Some major towns, as well as aimag and soum centres contain basic sewerage systems. Mechanical and biological treatment systems are present in larger schemes, while simple primary settlement or pond systems are present in smaller schemes. Much of the infrastructure in these systems is outdated and contingency measures for events such as power shortages or heavy rainfall events are either non-existent or poorly developed. Hence, discharge of untreated sewage into local receiving environments, including streams and rivers, is not uncommon. This causes chiefly localized ammonium nitrogen pollution and also poses potential pathogen-related health risks.

Mining Activities

Many mining industries began in 1990, during the transition from a socialist-to-capitalist economy. Development of this sector was rapid and proceeded largely unlegislated and unregulated.

Gold-mining was the most lucrative newly discovered venture and attracted much activity. However, the quest for the discovery of deposits of this valuable mineral resource often came at the expense of the local environment. For example, along a 70km section of a river in the Selenge Aimag, 46 gold-mining ventures were concurrently operating in the river bed and, in addition to the drastic alterations caused to the river flow and local morphology, they also adversely impacted over 9000ha of fertile agricultural land on either side the drainage line (Jadamba, N., 2006). Furthermore, the sustainable rate of consumption of local surface and groundwater resources has already been exceeded in many high demand areas, including the Tuul and Shariin River Basins close to Ulaanbaatar.

Illegal gold-mining activities exacerbate the problem, as the simple, inefficient methods applied require the movement of many tons of soil and earth. This increases the siltation of rivers and results in many downstream rivers and lakes drying out. In many cases, illegal gold-mining is seen as a way for poor rural dwellers to alleviate poverty. Illegal gold-mining represents one of the fastest growing sources of new employment in rural areas, with approximately 50,000 people operating illegally (called ‘ninjas’) along drainage lines during the summer months (Jadamba, N., 2006).

Additionally, leakages from tailings dams can release heavy metals and other contaminants used in processing into downstream areas and the mobilization of large amounts of dust during soil excavation can contribute to the local siltation of stream channels.

Solid waste disposal

Inappropriate disposal of solid wastes can result in leaching of contaminants into groundwater systems and ultimately into surface waters, making them a major health hazard and unsuitable for use by humans or animals.

The leaching of contaminants from decaying solid waste is a potential problem at official landfill sites that have not been adequately lined (if at all) and the many make-shift waste dump sites, particularly within the ger suburbs on the outskirts of major settlements.

In Ulaanbaatar, approximately 0.0025m³ of waste is generated per person per day from apartments, while 0.005m³ (winter) – 0.0012m³ (summer) is generated per person per day in ger suburbs (Oyunbaatar, C., 2002). Waste in the ger suburbs is greatest in winter, as approximately 60% is waste ash burned for heating and cooking. Waste collection areas in the ger suburbs are not fenced or lined and waste collection services are erratic and infrequent.

Furthermore, one of the major official landfill disposal sites in Ulaanbaatar, Dari-Ekh, is located in a catchment zone for the Selbe and Tuul Rivers and upstream of ger suburb zones where residents abstract water from wells and springs for drinking and cooking purposes.

The amount of solid waste generated in Ulaanbaatar city is increasing approximately 10% annually (Oyunbaatar, C., 2002), hence the problem of effective solid waste disposal is also growing in seriousness.

Additionally, septic systems and ‘pit toilets’, which are ubiquitous in the ger suburbs, also leach septic contaminants into groundwater sources.

Agricultural runoff

Mongolia is often referred to as “the land with no fences.” This reflects the traditional nomadic or semi-nomadic lifestyle of herders and the associated lack of recognized static property boundaries (in the context of contemporary property rights). Hence, the majority of natural resources, including water resources, are accessible to all and this access is largely uncontrolled (however, this concept is gradually changing).

Uncontrolled livestock access to river beds and fragile riparian zones contributes to erosion problems and agricultural pollution, in terms of direct discharge of faeces and urine into surface waters (and indirectly into groundwaters) occurs unabated. Increases in the number of livestock per household in recent years have intensified this source of pollution.

Also, relative inexperience in cropland production, coupled with insufficient processes in place to direct and control areas to be cultivated, may also lead to contaminants, such as fertiliser or herbicide runoff, entering water sources.

The intensity and continued growth of both pastoral and cropland areas in the Selenge River Basin confirms these land uses as serious potential pollution sources that need to be addressed in a wider integrated land and water management plan.

Thermal discharges

Mongolia's prolonged, severe winter months necessitate the urban populations' reliance on centralized heating systems. Thermal power plants heat water for distribution throughout built-up sections of major urban centres. The ultimate discharge of heated water into local receiving environments can harm ecosystems by raising local water temperatures far beyond normal levels.

Multiple thermal power stations are present in Ulaanbaatar city and some of the aimag centres. Thermal discharges from the power stations in Ulaanbaatar are released into the Tuul River.

Miscellaneous Activities

A negative consequence of a number of activities in combination, coupled with larger issues such as climate change, is the desiccation of water resources.

A surface water census report conducted in 2003 concluded that nationally there were a total of 5,621 rivers, of which 12% (702) were dried up (NSO, 2005). Within each of the aimags in the Selenge River Basin they contained the following number of rivers: Arkhangai (546, of which 23% were dried up), Bulgan (449 of which 14% were dried up), Zavhan (217 of which 9% were dried up), Selenge (596 of which 15% were dried up), Tov (537 of which 18% were dried up), Hovsgol (1,233 of which 6% were dried up) and Khenty (246 of which 7% were dried up) as well as the municipality of Ulaanbaatar (72 of which 31% were dried up). Within the Selenge River Basin the percentage of dried rivers was higher than the national average. Although climate change effects are difficult to quantify in different regions of Mongolia, the higher percentage of dried rivers in Selenge River Basin, particularly around Ulaanbaatar, could be resultant from the increasing pressures applied by migrating populations, industry, mining and pastoral landuses. Lowering of groundwater tables through over-abstraction and diversion of surface waters from their natural drainage lines would be the two major local causes of desiccation.

The 2003 surface water census report also concluded that nationally there was a total of 9,600 springs of which 15% (1,484) were dried up (NSO, 2005). Within each of the aimags in the Selenge River Basin they contained the following number of springs: Arkhangai (474, of which 26% were dried up), Bulgan (668 of which 36% were dried up), Zavhan (444 of which 4% were dried up), Selenge (208 of which 34% were dried up), Tov (413 of which 25% were dried up), Hovsgol (969 of which 20% were dried up) and Khenty (588 of which 30% were dried up) as well as the municipality of Ulaanbaatar (106 of which 21% were dried up). Again, like rivers, within the Selenge River Basin the percentage of dried springs was higher than the national average. Much of this drying out, particularly around Ulaanbaatar and other major centres, again could be resultant from pressures applied by migrating populations, industry, mining and pastoral landuses.

The 2003 surface water census report also concluded that nationally there were a total of 4,196 lakes, of which 18% (760) were dried up (NSO, 2005). Within each of the aimags in the Selenge River Basin they contained the following number of lakes: Arkhangai (249, of which 13% were dried up), Bulgan (254 of which 11% were dried up), Zavhan (118 of which 2% were dried up), Selenge (46 of which 13% were dried up), Tov (235 of which 31% were dried up), Hovsgol (642 of which 5% were dried up) and Khenty (247 of which 26% were dried up) as well as the municipality of Ulaanbaatar (4 of which 25% were dried up). Within the Selenge River Basin the percentage of dried lakes was slightly lower than the national average. The majority of dried lakes were located in Bayan Olgii (extreme west) and Dornod (extreme east) aimags. Population pressures in these regions are less than in the Selenge River Basin, however annual rainfall is also less. Also, lakes are highly dependent on upstream water sources (streams, rivers and springs) hence a dry lake in one aimag may be the result of poor river or spring management in another aimag.

Groundwater balance

The annual recharge across the Selenge River Basin has been estimated at $5.6 \times 10^9 \text{ m}^3/\text{yr}$ (Table 4). Additionally, by the summation of available consumption figures across the urban, commercial, industrial, mining, agricultural and recreational sectors within the same basin, it is estimated that an average annual abstraction volume of $2.55 \times 10^8 \text{ m}^3/\text{yr}$ ($700,000 \text{ m}^3/\text{day}$) is consumed. Therefore, the average annual consumption equates to approximately 5% of annual average recharge.

Although the percentage of recharge volume being utilised seems minor, more information needs to be gained on the dynamics and interactions of groundwater systems before recommendations to maintain current levels of abstraction, let alone recommend increases, can be made. The estimates provided are based on multiple assumptions and generalizations for the basin. Furthermore, current rates of recharge are likely to be maintaining pressures in confined aquifers and levels in unconfined aquifers and hence directly determining stream and spring flows.

Many urban and industrial centres; particularly Ulaanbaatar, Darkhan and Erdenet, may already be exceeding the sustainable limit of local aquifer systems within each of the fourteen sub-basins. For example, annual groundwater use in Ulaanbaatar city amounts to $124 \times 10^6 \text{ m}^3/\text{yr}$, or approximately 15% of the entire annual recharge volume for the Tuuliin sub-basin (Table 4), in which the city is situated. Given the large area of the Tuuliin groundwater sub-basin ($44,013 \text{ km}^2$) and the relatively small area occupied by Ulaanbaatar city, there is little doubt that such concentrated groundwater abstraction to satisfy urban and industrial demands must be grossly exceeding annual recharge rates in the local aquifers of this sub-basin. Continued and further increases in abstraction in areas supporting great demand centres may seriously jeopardise the future of those resources.

Additionally, to compound the problem, the central eastern and southern sections of the basin, where annual rainfall is generally lowest, and hence recharge is lower, are also the regions with the highest population densities and greatest water demands.

Discussion

Since the transition from a socialist economy to a market-based economy there has been significant growth in many sectors. Increased economic growth has generally led to increased demands on water sources, particularly in the mining and agricultural sectors. It is foreseen that

these demands will continue to increase. It is essential that a balance is maintained and all stakeholders are given adequate access to the scarce water resources which are so critical for survival in such a harsh climate.

Given the preliminary studies that have been undertaken, although overall only a relatively small percentage of the Selenge River Basin groundwater resources appear to be being consumed, it is very likely that there is localised over-exploitation of some aquifers in the major urban and industrial centres. Therefore, it is important to not only study the Selenge River Basin as a whole system, but to also study each of the 14 sub-catchments and determine the sustainable yields of each of those smaller systems. Groundwater distribution, like the population dispersion above them, may be highly heterogenous. There is a danger that many large demand centres, such as Ulaanbaatar city and other industrial and mining hubs, will overexploit the available local groundwater resources. Localised over exploitation could lead to significant long-term disablement of the resource. Furthermore, it is expected that the concentration of populations in small centres will continue to increase as rural to urban migration patterns continue.

Another consequence of increased urbanization and industrialization will be the pollution of the groundwater sources themselves. Waste and wastewater products disposed of incorrectly may leach contaminants into groundwater systems (particularly unconfined systems) and compromise accessing to those resources.

A comprehensive policy on integrated watershed management, covering utilization and protection, is absent in Mongolia. The approaches used for developing policies are not coherent and holistic with ministries and agencies operating independently and considering specific policy aspects instead of the bigger picture.

Furthermore, the allocation of responsibility between institutions with regard to policy making, research, monitoring and management is unclear. Additionally, capacities and funding within the civil service are also weak and require reform.

A concerted effort of effective coordination and reform will be required to improve accessibility to water resources for all sectors of the community, whilst still maintaining environmental values.

Recommendations

The importance of groundwater resources in the context of both present and future sustainable development in Mongolia cannot be overstated. However, currently, the knowledge and understanding of these critical assets is limited and hence there is potential for unknowing overexploitation and mismanagement to occur.

There must be close cooperation and collaboration between all stakeholders, including research-based organizations, government institutions, community and environmental groups and multilateral organizations.

Research strategies

In order to prevent overexploitation and mismanagement, further research work needs to be undertaken in the Selenge River Basin. The irregular distribution of groundwater resources in the Selenge River Basin requires further hydrogeological studies to accurately qualify and quantify these resources. Specifically, the volume of the total resource, and subsequently the annual sustainable yield, needs to be quantified. As part of the greater understanding of the resource, the

specific dynamics of the interactions between aquifers and recharge rates also need to be calculated.

Due to the great spatial extent and irregularity of groundwater resources in the basin, coupled with the equally heterogeneous concentration of landuses within the basin, it is important to manage each sub-catchment individually within a greater overall management plan. Sustainable yields for each sub-catchment need to be determined to ensure maintenance of current groundwater levels and environmental flows for rivers within the basin. Parameters such as volume of resource, sustainable annual yield, aquifer dynamics and recharge rates need to be calculated for each sub-basin to create individual management plans and assist in strategic planning to assist in recommending optimum locations of future industrial and urban centres. Modern methods of investigation, such as radiocarbon or stable isotope analysis, could be used to assist in further understanding the groundwater systems.

Institutional Strategies

Mongolia still faces significant challenges in the difficult transition from one economic system to another. Currently, the management of water resources is fragmented between seven ministries. Hence there is a great need to reconsider and redevelop strategies and policies with regard to all natural resources, particularly water resources. Of great importance is the allocation of water resources for all stakeholders, including environmental baseflow requirements. Currently, it appears that some stakeholders (e.g. mining entities) are consuming large quantities of water and negatively affecting the quality of such resources, at the expense of other stakeholders. These inequities need to be resolved.

Public involvement strategies

Although there are many institutional improvements which must be made to effectively manage the groundwater resources of the Selenge River Basin, there also needs to be an education campaign targeted at the public and a general promotion of groundwater- and water efficiency-related issues. The public needs to be involved in, and aware of, decision-making processes that impact their local communities. Evidence of increased public involvement to date has been the establishment and activities of community groups drawing attention to water-related issues, particularly issues resulting from mining practices.

Management strategies

Sound management strategies need to be developed in parallel with research findings and institutional reform. A suite of management strategies need to be developed at local, regional and even international levels.

International level management

At the international level, the Selenge River Basin should be managed cooperatively by Mongolia and Russia for the benefit of both countries. A sound international management strategy would minimise potential conflict between the two neighbouring countries and promote fair and efficient use of water resources.

Regional level management

Regional level management would encapsulate a holistic management strategy for the Selenge River Basin (including all 14 sub-catchments) within Mongolia. Within this holistic strategy there would exist sub-management strategies for each of the sub-catchments.

A management body should be established to oversee and implement regional strategies and activities. Regional tasks coordinated by the management body could include:

- cooperation with research institutions to study the groundwater systems and changing land uses within the basin;
- cooperation with government authorities to upgrade water and wastewater infrastructure as well as establishing solid waste disposal strategies to protect water sources;
- establishment of regional monitoring programs and mitigation activities;
- identification of areas where future borefields (and potential developments) could be located;
- development of a regional well rehabilitation/renewal strategy to facilitate more uniform distribution of herding and cropland activities; and
- being the facilitator of dispute resolution between stakeholders.

Local Level Management

Local level management would constitute implementation of regional management strategies and may be undertaken by existing authorities at the Aimag and/or Soum level.

Specific tasks to be undertaken at the local level include implementing:

- rehabilitation/renewal of wells in the local area;
- upgrades of local water and wastewater infrastructure;
- groundwater and surface water monitoring plans; and
- establishment of designated solid waste disposal areas for urban and industrial centres.

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